Preston N. Carter (ISB No. 8462) Givens Pursley LLP 601 W. Bannock St. Boise, ID 83702

Telephone: (208) 388-1200 Facsimile: (208) 388-1300

prestoncarter@givenspursley.com

14965646 4.docx [11523-3]

Attorneys for Idaho Clean Energy Association

# RECEIVED 7020 JAN 10 PM 2: 56 IDAHO PUBLIC OTILITIES COMMISSION

# BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

IN THE MATTER OF THE PETITION OF IDAHO POWER COMPANY TO STUDY COSTS, BENEFITS, AND COMPENSATION OF NET EXCESS ENERGY SUPPLIED BY CUSTOMER ON-SITE GENERATION Case No. IPC-E-18-15

IDAHO CLEAN ENERGY ASSOCIATION, INC.'S PETITION FOR RECONSIDERATION

The Idaho Clean Energy Association, Inc. ("ICEA") respectfully requests that the Commission reconsider the portion of Order No. 34509 regarding the eligibility date for customers to remain on Schedules 6 and 8.

ICEA appreciates the Commission's determination that existing customers are differently situated from future customers such that the two groups may be treated differently in terms of rate and rate structure. ICEA also appreciates, and is sensitive to, the Commission's statements that existing customers appear not to have fully understood the type and degree of changes that could occur to the net metering program. Finally, ICEA recognizes the importance of, and completely supports, full disclosure to potential customers. ICEA supported passage of the Residential Solar Energy System Disclosure Act, Idaho Code § 48-1805, for this reason. ICEA's sensitivity to these issues motivates this request for reconsideration.



As the Commission recognized, customers invest significant sums in on-site generation and the investment amount is not spread among the Company's rate base. Order No. 34509 at 3-4. The payback period for a solar system is an important component of the customer's decision, and the payback period is sensitive to program changes. *Id.* at 3, 12.

Under Idaho Code § 48-1805, solar installers must provide several statutory disclosures to customers. Idaho Code § 48-1805(c). In addition to the statutory disclosures, solar installers must provide any written estimates of the projected savings of the system; estimated savings over the life of the solar agreement or over the anticipated useful life of the system; any material assumptions used to calculate estimated projected savings; and the source of those assumptions. Idaho Code § 48-1805(2)(a) & (b).<sup>1</sup>

An accurate and consistent source for the numbers and assumptions used to make payback calculations is important for purposes of solar installers' compliance with the statute, and to ensure that customer receive information that is as consistent and accurate as possible.

Order No. 34509 disapproved the proposed settlement; established a process for a comprehensive study that will form the basis for potential future changes; and grandfathered certain existing customers. Order No. 34509 at 1. However, the Order does not establish a net metering program for the interim period between the date of the order and the date of anticipated program changes.

Based on conversations that ICEA has had with its members, solar installers understand and respect the Commission's decision. However, there is considerable confusion regarding how to proceed in the interim period. Solar installers simply do not know what numbers and

\_

<sup>&</sup>lt;sup>1</sup> The Commission noted the statutory disclosures. Order No. 34509 at 13. ICEA agrees that these disclosures are important. ICEA also submits that it is important to provide the most uniform, accurate estimates possible. In ICEA's experience, customers are accustomed to—perhaps even desensitized to—a wide variety of warnings and disclosures. Disclosures are important but should be coupled with the most accurate estimates possible.

assumptions to use for anticipated payback calculations. This confusion is exacerbated by the vast difference between existing rates and the settlement agreement. A calculation based on existing rates might show an attractive payback while a calculation based on the figures in the settlement agreement might not. Further, the terms of the settlement agreement are complex, and our members would need to invest to build the tools and skills needed to evaluate investments under the settlement agreement. Neither customers nor installers have a clear resource from which to obtain consistent, reasonable numbers and assumptions to calculate payback periods and to otherwise inform customer decision-making.

Given the confusion about what numbers and assumptions to use, ICEA anticipates that, through no fault of their own, installers will present, and customers will be presented with, payback estimates that vary widely from installer to installer. Many customers and installers might find it easiest to evaluate an investment based on existing rates even while recognizing (and disclosing) that changes are anticipated. ICEA is concerned that in this interim period before those changes are defined, the customer will not have sufficient information to understand or evaluate the impact of future changes. This breeds confusion and, ultimately, customer discontent both now and if changes are proposed in the future.

ICEA would again like to emphasize the importance of full disclosure and accurate estimates. Both are key to customer satisfaction and the long-term success of the industry in Idaho. ICEA has worked with its members, and will continue to work with its members on these issues. In the current situation, however, solar installers simply do not have the ability to provide customers with uniform, accurate estimates or other guidance on key program parameters that dictate the payback period of on-site generation.

Under these circumstances, ICEA submits that the simplest, most straightforward way to alleviate these concerns is to allow customers to continue under existing Schedule 6 and Schedule 8 until a replacement program is implemented. Not only will this provide a basis for solar installers to provide, and customers to receive, accurate information to inform decision-making; it will also foster the Commission's goal of an open, transparent, and understandable process to implement any changes to the net metering program.

Dated: January 10, 2020.

GIVENS PURSLEY LLP

Preston N. Carter Givens Pursley LLP

Attorneys for Idaho Clean Energy Association

### CERTIFICATE OF SERVICE

I certify that on January 10, 2020, a true and correct copy of the foregoing comments were served upon all parties of record in this proceeding via the manner indicated below:

### **Commission Staff**

Diane Hanian, Commission Secretary Idaho Public Utilities Commission 11331 W. Chinden Blvd., Bldg. 8, Ste. 201-A Boise, ID 83714 Diane.holt@puc.idaho.gov

**Hand Delivery & Electronic Mail** 

Edward Jewell, Deputy Attorney General Idaho Public Utilities Commission 11331 W. Chinden Blvd., Bldg. 8, Ste. 201-A Boise, ID 83714 Edward.Jewell@puc.idaho.gov

**Electronic Mail** 

## Via Electronic Mail

Lisa D. Nordstrom
Regulatory Dockets
Idaho Power Company
1221 West Idaho Street (83702)
P.O. Box 70
Boise, ID 83707
Inordstrom@idahopower.com
dockets@idahopower.com

Benjamin J. Otto Idaho Conversation League 710 North 6<sup>th</sup> Street Boise, Idaho 83702 botto@idahoconservation.org

Idaho Irrigation Pumpers Association, Inc. c/o Anthony Yankel 12700 Lake Avenue, Unit 2505 Lakewood, Ohio 44107 tony@yankel.net Timothy E. Tatum
Connie Aschenbrenner
Idaho Power Company
1221 West Idaho Street (83702)
P.O. Box 70
Boise, ID 83707
ttatum@idahopower.com
caschenbrenner@idahopower.com

Idaho Irrigation Pumpers Association, Inc. c/o Eric L. Olsen
Echo Hawk & Olsen, PLLC
505 Pershing Avenue, Suite 100
P.O. Box 6119
Pocatello, Idaho 8305
elo@echohawk.com

Idahydro
c/o C. Tom Arkoosh
Arkoosh Law Offices
802 W. Bannock Street, Suite LP 103
P.O. Box 2900
Boise, ID 83701
Tom.arkoosh@arkoosh.com
Erin.cecil@arkoosh.com

Ted Weston
Rocky Mountain Power
1407 West North Temple, Suite 330
Salt Lake City, UT 84116
ted.weston@pacificorp.com

Briana Kober Vote Solar 358 S. 700 E., Suite B206 Salt Lake City, UT 84102 briana@votesolar.org

Al Luna Aluna@earthjustice.org

Abigail R. Germaine Boise City Attorney's Office 105 N. Capitol Blvd. P.O. Box 500 Boise, ID 83701-0500 agermaine@cityofboise.org

Zack Waterman
Mike Heckler
Idaho Sierra Club
503 W. Franklin Street
Boise, ID 83702
zack.waterman@sierraclub.org
Michael.p.heckler@gmail.com

NW Energy Coalition c/o Benjamin J. Otto Idaho Conservation League 710 N. 6<sup>th</sup> Street Boise, ID 83702 botto@idahoconservation.org

Micron Technology, Inc. c/o Austin Rueschhoff Thorvald A. Nelson Holland & Hart, LLP 555 Seventeenth Street, Suite 3200 Denver, CO 80202 darueschhoff@hollandhart.com tnelson@hollandhart.com Yvonne R. Hogle Rocky Mountain Power 1407 West North Temple, Suite 330 Salt Lake City, UT 84116 yvonne.hogle@pacificorp.com

David Bender Earthjustice 3916 Nakoma Road Madison, WI 53711 dbender@earthjustice.org

Nick Thorpe nthorpe@earthjustice.org

Idaho Sierra Club c/o Kelsey Jae Nunez Kelsey Jae Nunez LLC 920 N. Clover Drive Boise, ID 83703

kelsey@kelseyjaenunez.com

F. Diego Rivas NW Energy Coalition 1101 8<sup>th</sup> Avenue Helena, MT 59601 diego@nwenergy.org

Jim Swier Micron Technology, Inc. 8000 S. Federal Way Boise, ID 83707 jswier@micron.com

Industrial Customers of Idaho Power c/o Peter J. Richardson Richardson, Adams, PLLC 515 N. 27<sup>th</sup> Street P.O. Box 7218 Boise, Idaho 83702 peter@richardsonadams.com

Industrial Customers of Idaho Power Dr. Don Reading 6070 Hill Road Boise, Idaho 83703 dreading@mindspring.com

Russell Schiermeier 29393 Davis Road Bruneau, Idaho 83604 buyhay@gmail.com

Preston N. Carter